

MINUTES OF THE MEETING HELD ON September 14, 2023

Lester B Pearson School Board Boardroom 1925 Brookdale Avenue, Dorval, QC H9P 2Y7

Member Organization	Name	
School Board Representatives	Stewart Aitken – WQSB Mat Canavan– LBPSB Lynda da Silveira – SWLSB Deborah Foltin – ESSB (ZOOM) Stéphane Lagacé - CQSB Eva Lettner - ETSB Colleen Lauzier – RSB Anna Sanalitro – EMSB James Walker – NFSB	Regrets
Complementary services:	Lisa Falasconi - WQSB (ZOOM) Marylène Perron - CQSB	
Adult Education and Vocational Training	Mario Argiropoulos – EMSB Angela Spagnolo – EMSB	Regrets
ADGESBQ - School Board Directors General	Cindy Finn	
CEGEPS	Terry Kharyati	Partial
A.A.E.S.Q.	Christie Brown Anna Villalta – (ZOOM)	
I.S.A.T.	Sydney Benudiz a.m. (ZOOM p.m.) Antonia Zannis	
QPAT	Andrew Adams Jennifer Baltuonis Brian Benoit Mike Di Raddo (ZOOM p.m.)	Regrets
PROFESSIONALS' ASSOCIATIONS	Caroline Erdos Paul Kettner	Partial
Special-status Boards Educational Services Representatives	Cree S.B. – Edith Sam Kativik S.B. – t.b.a Littoral S.B. – Katia Tardif	
English-sector Universities	Bishops - Avril Aitken Concordia – Nathalie Rothschild Hannah Chestnutt – McGill (ZOOM)	Regrets p.m.

Non-voting members		
Assistant Deputy Ministers	Marie-Josée Blais	Regrets
DSREA	George Lemieux (ZOOM – partial)	
	t.b.a.	
LEARN	Christine Truesdale	Partial
LCEEQ Coordinator	John Ryan	
GUESTS		
Juristes Power Law		

1. WORDS OF WELCOME

Cindy Finn welcomed everyone to the meeting with particular reference to new members—Colleen Lauzier, Antonia Zannis, and Paul Kettner., followed by a land acknowledgement.

2. APPROVAL OF THE MINUTES

Resolution #109-2023-09-14

It was moved by **Sidney Benudiz** and seconded by **Lynda da Silveira** and unanimously resolved that the Minutes of the Meeting of June 1, 2023, be approved as circulated.

3. Bill 40 – The Court Outcome and Implications for Related Legislation

Members of Juristes Power Law, Mark Power, Audrey Mayrand, and Perri Ravon having successfully won at the Supreme Court level, provided an update related to the decision on Bill 40 and the possible implications of other related legislation (Bill 21, 96 and 23).

The presentation emphasized the importance of Section 23 of the Canadian Charter of Rights and Freedoms, primarily the right to manage and control education in a minority language setting. Bill 40 was never applied in the English-speaking sector because of an earlier judgement to stay proceedings. Given that the Quebec Government has appealed the ruling of the Supreme Court everything is status quo until the appeal is heard and a judgement rendered. This could take years to resolve.

As a service to the broader Educational Community, the Directors General of the English School Boards and representatives of QPAT and AAESQ were invited to the presentation as observers. There were questions from LCEEQ members with the representatives of the law firm providing as much clarification as possible as to what is known at the current time related to the various legislations.

A "read only" version of the PowerPoint used by our guests is contained in Appendix I.

4. Bill 23 – Strategic Plan 2023-2026

Draft Six of the Strategic Plan 2023-2026 was circulated and discussed in small groups. Members were asked to suggest amendments and record these on the working document.. The intent was to take these into consideration in preparing a final draft for presentation at the November meeting.

5. LCEEQ BUSINESS ITEMS

Report of the ADM

George Lemieux, Interim Director of DSREA, provided the report in lieu of Marie-Josée Blais who was unable to attend as she was meeting with the Deputy Minister.

He reported that there was an administrative reorganization within the Ministry. Marie-Josée Blais is still responsible for English admissibility and Relations extérieures.

DSREA Report

George Lemieux reported that Cheryl Cantin will return to DSREA in a permanent capacity. There will be a new internal structure within the Department with the naming of a Director General. News to follow about the new organigram.

When asked about the timeline for Bill 23, he responded that he had no further information at this time.

There were issues expressed about the time required by the Ministry to process requests for eligibility to English schools. He reported that there were numerous requests and a shortage of personnel to process these. Efforts are being made to increase the number of people reviewing requests so the backlog should be cleared up shortly.

Steering Committee Appointment – Vice President

When the new Steering Committee was formed in Spring 2023, Cindy Finn was designated as President but none of the other Directors of the LCEEQ Corporation were designated as Vice-President.

Resolution #110-2023-09-14

It was moved by **Cindy Finn** and seconded by **Matt Canavan** and unanimously approved that **Christie Brown**, an LCEEQ Director of the Corporation, be appointed as Vice-President.

Audited Financial Report

Steve Joyal of Charrier Joyal joined the meeting to present the audited financial report for 2022-2023.

Resolution # 111 -2023-09-14

It was moved by **Mario Argiropoulos** and seconded by **Stéphane Lagacé** and carried unanimously that the Independent Auditor's Report as of June 30, 2023 be adopted as deposited.

Conference 2024

John Ryan reminded members that the Annual Conference in February 2024 will be held in person at the Palace Convention Centre in Laval.

The call for Local Proposals is now open. He reminded all members at the table that the success of the Conference depends on each member recruiting presenters within her/his organization.

Annual Report

John Ryan reported that the Annual Report for 2022-2023 was in production. A copy would be sent to members prior to the November meeting. The intent would be to adopt the report at that meeting.

Onboarding Process Subcommittee

An outcome of the new Strategic Plan was to improve the process of welcoming new members and to clarify for existing members the expectation held of them in the position. Members were asked to serve on an "Onboarding Subcommittee" to investigate the means to accomplish such. Cindy Finn, Deb Foltin, and Nathalie Rothschild accepted to join John Ryan. Geoff Hipps who was instrumental in helping develop the proposed Strategic Plan will be invited to participate.

Topic Considerations for 2023-2024

In order to help the Steering Committee plan for the coming year members were invited to suggest items of interest for future meetings. It must be remembered that on every meeting Agenda there is an opportunity to include items of interest for the subsequent meeting but the exercise in question provided suggestions for longer-term planning. Suggestions included:

- National Ombudsman clarity on the process for the English sector
- Transition at the different levels: Pre-school Elementary, Elementary to Secondary, Secondary to Post-secondary
- CCQ course training and availability of materials
- Artificial Intelligence... Impact on Education
- Course in the Vocational Sector University of Sherbrooke offerings

6. Adjournment

On a motion by Mario Argiropoulos the meeting was adjourned at 2:00.

Appendix I

Section 23 of the *Canadian Charter* and recent litigation by Québec's anglophone community

Mark Power, Perri Ravon and Audrey Mayrand

Thursday, September 14, 2023

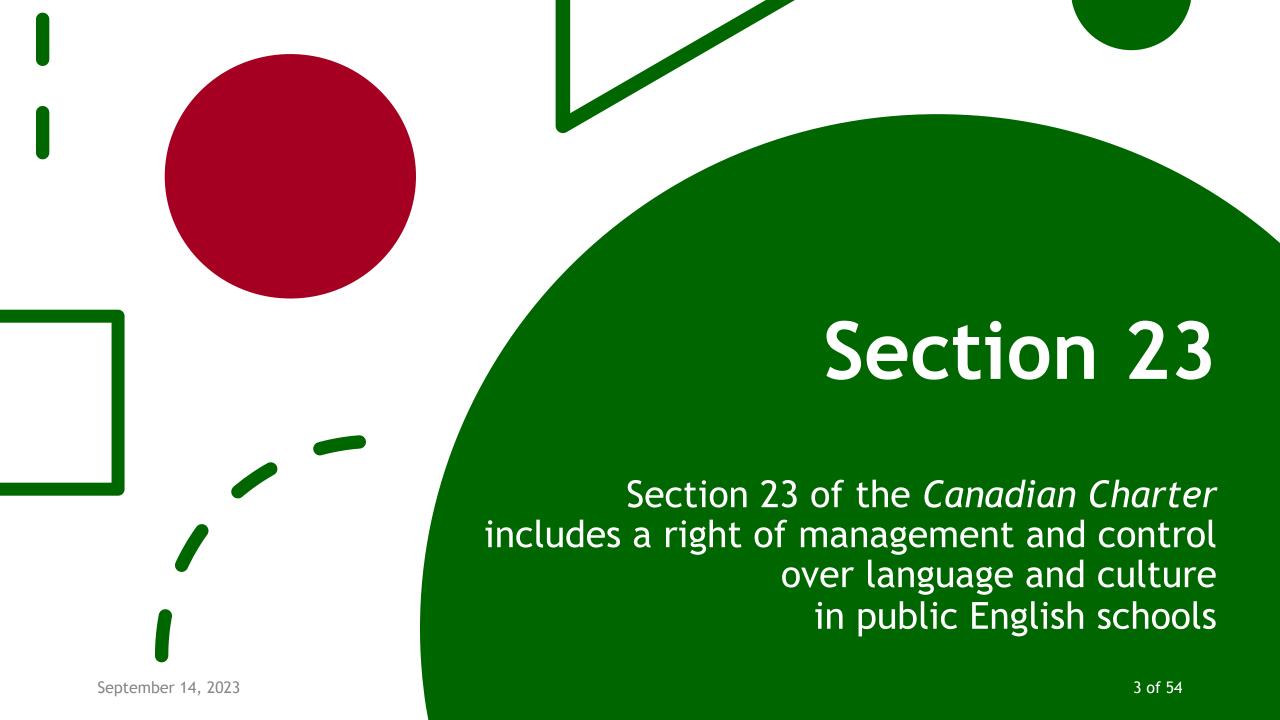


Ottawa – Vancouver – Montréal

Roadmap

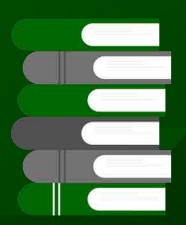
- 1. Section 23 of the Canadian Charter
- 2. How the anglophone community is relying on s. 23 to protect its culture and some of its institutions
 - a) Bill 40 School board governance (2020)
 - b) Bill 21 Religious symbols (2019)
 - c) Bill 96 *Charter of the French language* (2022)
- 3. What is the National Assembly up to?
 - a) Bill 23 Government power to appoint Directors General and annul school board decisions (2023)
- 4. Stay tuned: 2021 Census numbers

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Section 23





Guarantee of Rights and Freedoms

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Democratic Rights

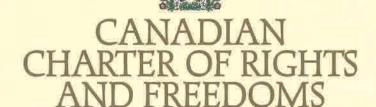
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Minority Language Educational Rights

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Application of Charter

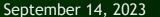
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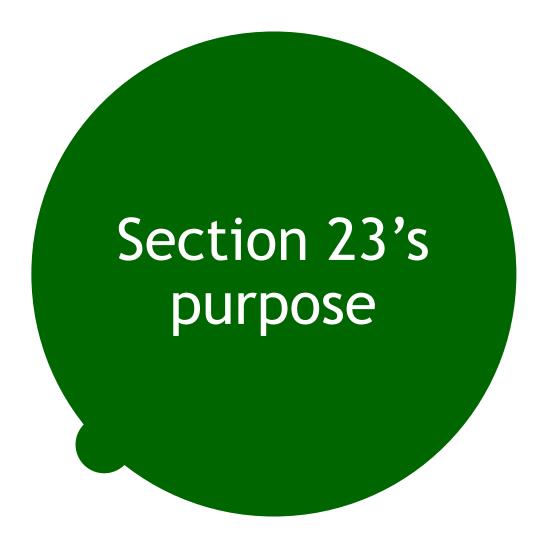
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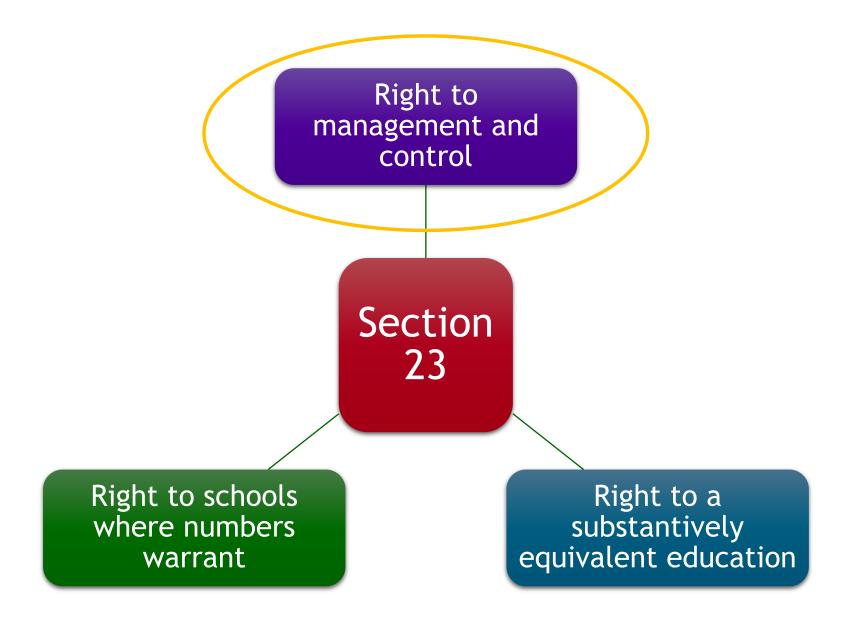




- 1. Preserve and promote minority language culture in each province
- 2. Remedy past injustices and ensure that they are not repeated in the future
- 3. Facilitate **freedom of movement** and establishment by allowing citizens to move anywhere in the country without fear of having to abandon their language and culture

CSFCB, 2020 CSC 13 at para 15

To achieve this purpose, s. 23 confers several guarantees, including:



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Mahé v Alberta

Supreme Court of Canada, 1990

 The right to management and control is rooted in the text, purpose and history of section 23

"If section 23 is to remedy past injustices and ensure that they are not repeated in the future, it is important that minority language groups have a measure of control over the minority language facilities and instruction"

[1990] 1 SCR 342 at pp 372-73

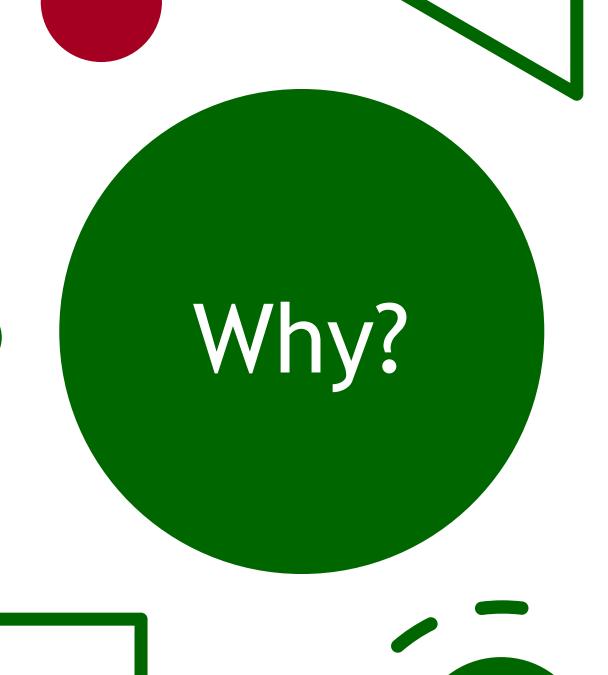


The right to management and control includes, at minimum, exclusive control over:

- a) Expenditures of funds provided for such instruction and facilities;
- b) Appointment and direction of those responsible for the administration of such instruction and facilities;
- c) Establishment of programs of instruction;
- d) Recruitment and assignment of teachers and other personnel; and
- e) The making of agreements for education and services for minority language pupils.

Mahé v Alberta, [1990] 1 SCR 342 at pp 394-95

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"It is necessary because a variety of management issues in education, e.g., curricula, hiring, expenditures, can affect linguistic and cultural concerns. I think it incontrovertible that the health and survival of the minority language and culture can be affected in subtle but important ways by decisions relating to these issues."

Mahé v Alberta, [1990] 1 SCR 342 at p 372

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Bill 40

An Act to amend mainly the Education Act with regard to school organization and governance adopted by the National Assembly February 7, 2020

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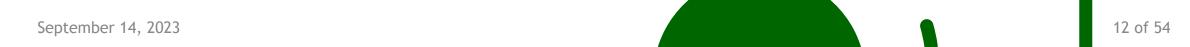
Bill 40's impact on English school boards

Overhauls the governance structure of school boards



Would undermine English school boards' democratic accountability to rightsholders





Bill 40's impact on English school boards

Changes the criteria for eligibility to run for election as a member of the board in a way that:

Would dramatically reduce the number of candidates eligible to run for election

Would dramatically reduce community members' willingness to run for election

Would increase positions filled by acclamation or vacant positions





Bill 40's impact on English school boards

Introduces a variety of governance changes affecting management and control, such as the removal of the elected chairperson's role as spokesperson for the school board

Would diminish the ability of elected representatives of the community to publicly oppose government action negatively affecting the community





All nine English school boards and the QESBA challenged Bill 40





















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0 The Superior Court granted a stay of Bill 40 in its entirety in 2020

- Stay was upheld unanimously by the Court of Appeal
- As a result, Bill 40 has not yet been applied to English school boards

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Bill 40 trial decision

On August 2, 2023, Justice Lussier rendered his decision

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A major win!

- The Court found in favour of the Englishspeaking community on nearly all of its claims
- The Court recognized that s. 23 rights need to be given a broad interpretation to protect the English-speaking community
- The Court specifically stated that Bill 40 has nothing to do with the protection of the French language
- The Court recognized that English-speaking communities in Québec are diverse, and that they face challenges to their vitality

« Par ailleurs, la minorité anglophone québécoise n'est pas homogène, comme l'a démontré le rapport Gérin-Lajoie. En dehors du Grand Montréal, elle subit un sort qui peut ressembler à celui de plusieurs minorités francophones au pays. »

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A broad community of s. 23 rightsholders

- The Court rejected the government's argument that only parents with children currently in school have a right to management and control
- To the contrary, many others share this right, including:
 - Grandparents
 - Adults that do not have, or do not yet have children
 - Parents whose children are no longer in school

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« ça prend un village pour élever un enfant. »

- Justice Lussier



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The Court found in favour of the English-speaking community on nearly all of its claims

All the new requirements that would have reduced the number of candidates eligible and willing to run in school elections are unconstitutional, including:

- the requirement that "parent representatives" must also sit on a governing board,
- the requirement that "community representatives" must meet certain profile requirements and run in the entire territory of the board,
- the fact that only parent representatives can become chair or vice-chair, etc.

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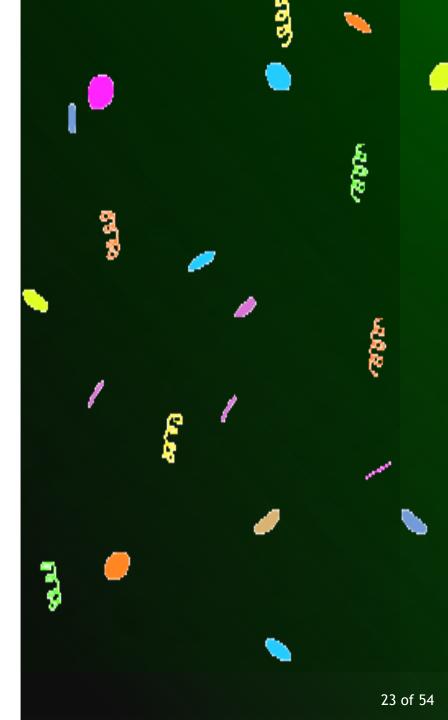
The result

- Status quo:
 - The current structure and composition of school boards is still in force
 - Representatives chosen by rightsholders maintain their role in representing the board and setting its priorities
- Commissioners must be chosen by rightsholders:
 - The absence of a rightsholder requirement to vote and the presence of unelected staff members on the council are unconstitutional



Obligation to consult

- The government has an obligation to take into account the needs and concerns of the Englishspeaking community when preparing legislation affecting the community
- Consultation is the preferred means of doing this, but other methods such as establishing a task force are likely possible
- Consultation must be meaningful, namely by:
 - Providing information to the community in advance
 - Listening with an open mind to the community's concerns
 - Being prepared to modify the original proposal and providing feedback



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The Court found that the Government failed to adequately consult the Englishspeaking community on Bill 40 « Il ne suffit pas que les représentants de la communauté anglophone aient été entendus par politesse. Une consultation véritable comporte des exigences. »

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Bill 40 provisions that the Court did not strike down

- The Minister's power to order an English school board to share facilities with a French school board
 - The judge found that the numbers warrant all English schools in Québec
 - The Minister cannot currently use this power, but the numbers could change
- The Minister's power to set objectives for a school board
 - The power itself isn't unconstitutional, but a challenge could be brought if the Minister uses the power in a way that conflicts with management and control

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« Néanmoins, nous tendons la main à l'ACSAQ et souhaitons poursuivre les échanges avec le milieu scolaire anglophone. » September 14, 2023

Bill 40: What next?

- September 8, 2023: The Government appealed the entire Bill 40 judgment
 - The hearing before the Court of Appeal will not be for another year at least
- Government regulation maintains the status quo for now
- Likely impacts the study of Bill 23, the Bill introduced in May 2023 that would grant the Minister the power to appoint directors general of school boards
 - If Bill 40 is unconstitutional, Bill 23 as currently drafted most certainly is! More on that later

Bill 21

An Act respecting the laicity of the State, adopted by the National Assembly June 16, 2019

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- Prevents English school boards from hiring or promoting teachers who wear religious symbols
- Clashes with English school boards' culture of valuing and celebrating religious diversity
- Infringes English school boards power to hire teachers according to English school boards' values and needs

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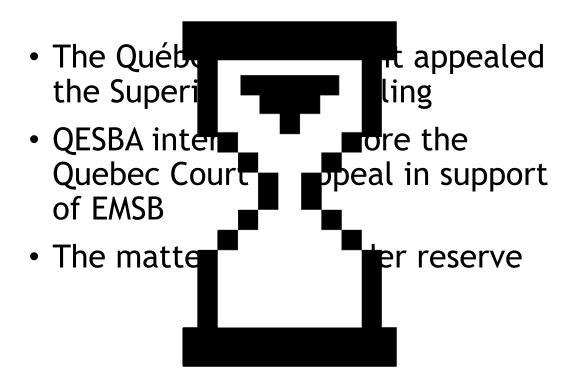
Challenge to Bill 21

Superior Court

 EMSB successfully challenged Bill 21



Court of Appeal



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All nine English school boards contributed to the challenge by submitting evidence















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Bill 96

An Act respecting French, the official and common language of Québec adopted by the National Assembly June 1, 2022

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Bill 96

- Longstanding issue with Bill 101 interfering with language in English schools
- Bill 96 gives the OQLF even more power to interfere in school boards' decisions regarding language



Two examples of infringements of s. 23

- 1. Requiring that written communications between more than two people be in French, or in both languages (with councillors, staff, parents, etc.)
 - This prevents English school boards from communicating in English with members of its <u>own</u> community and <u>hiring teachers</u> based on its needs, especially in a teacher shortage
 - This requires that <u>elected representatives</u> of the anglophone community <u>write to each other in</u> <u>French</u> in their work addressing the concerns of the anglophone community



Two examples of infringements of s. 23

- 2. Requiring that English school boards communicate with businesses and organisations in French, or in both languages
 - This interferes with English school boards' capacity to act as a <u>community hub</u>
 - English school boards partner with <u>anglophone</u> <u>organizations</u> that use their facilities for cultural activities or provide services at English schools
 - This requires that the English school boards write in French to their partners in the English education network, such as other English school boards and QESBA



Bill 96 interferes with English school boards' capability to act as a community hub

"minority schools themselves provide community centres where the promotion and preservation of minority language culture can occur; they provide needed locations where the minority community can meet and facilities which they can use to express their culture"

Mahé v Alberta, [1990] 1 SCR 342 at p 363

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Impact of Bill 96 on CÉGEPs and universities

- CÉGEP students must complete 3 courses from the regular curriculum in French (45 hours of instruction) and pass the Épreuve uniforme de français
 - Some exceptions: Rightsholder students (partially) and some Indigenous students
- The proportion of students attending English CÉGEPs cannot increase, nor exceed 17.5% of all CÉGEP enrollments
- CÉGEPs and universities must adopt policies on the use of the French language approved by the Minister, and report on these policies every 3 years

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Other impacts of Bill 96 on the education sector, including private schools

- 3-year non-renewable limit on eligibility for English instruction at a public or subsidized private school for children of a foreign national staying in Québec temporarily
- New obligations of employers in Québec to take reasonable means to avoid requiring knowledge of English for their staff

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Challenge to Bill 96

- There are multiple groups challenging Bill 96, including the EMSB
- EMSB's challenge has been consolidated with those of two other groups



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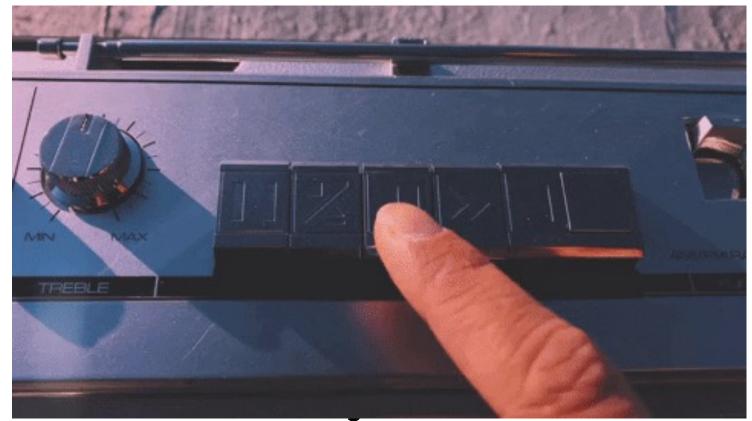
Bill 23

An Act to amend mainly the Education Act and to enact the Act respecting the Institut national d'excellence en éducation introduced at the National Assembly May 4, 2023

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Bill 23's impact on English school boards

Unless amended:



objectives and priorities of the school board





Recall that the Supreme Court of Canada explained in 1990:

"Furthermore, as the historical context in which s. 23 was enacted suggests, minority language groups cannot always rely upon the majority to take account of all of their linguistic and cultural concerns. Such neglect is not necessarily intentional: the majority cannot be expected to understand and appreciate all of the diverse ways in which educational practices may influence the language and culture of the minority."

Mahé v Alberta, [1990] 1 SCR 342 at p 372

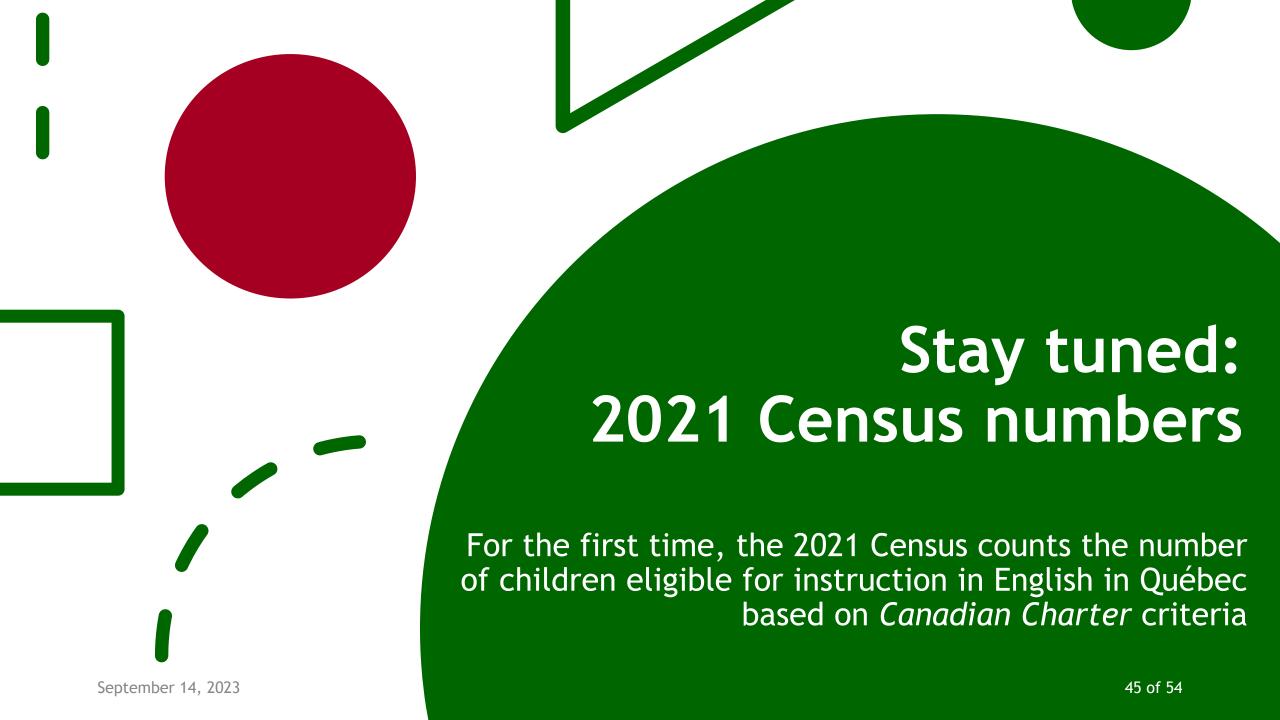
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Press release, May 10 2023

"Certain provisions of Bill 23 are manifestly unconstitutional. We will spend the next weeks trying to convince MNAs to modify Bill 23 in order to fully respect our constitutional rights. However, if the bill remains in its present form the QESBA will have no other option than to quickly initiate a legal challenge of the legislation," declared QESBA President Dan Lamoureux.



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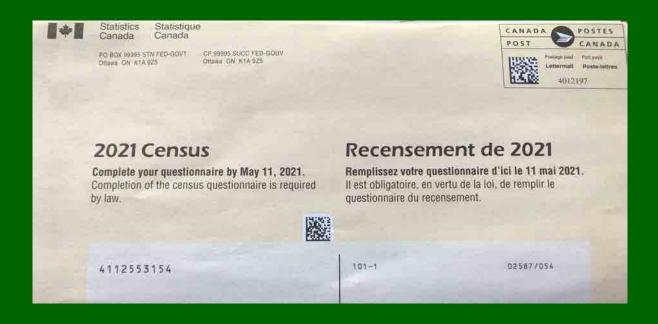


2 categories of Canadian parents have the right to have their children receive their education in English in Québec

None of the children who have a rightsholder parent have counted prior to the 2021 Census!



What have we learned from the 2021 Census?



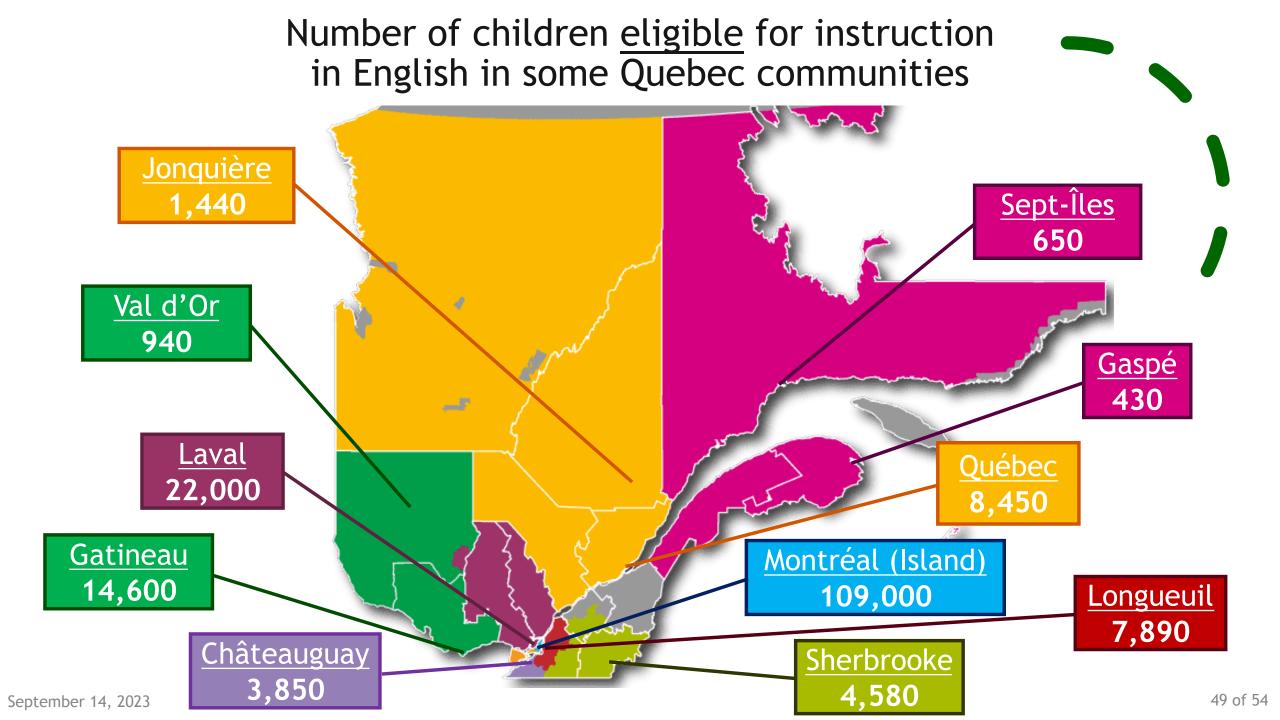
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18 % of children are eligible for instruction in English in Québec

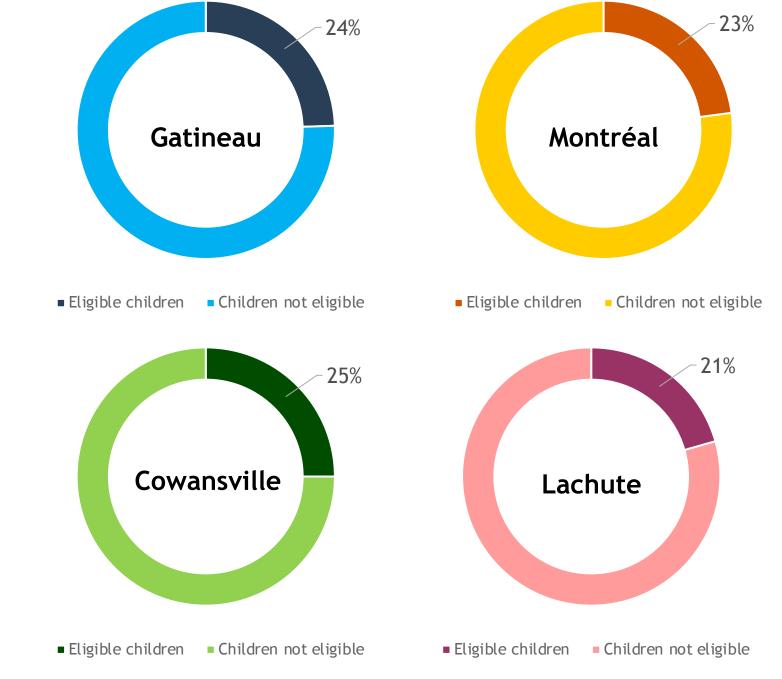
304,000 children are eligible for instruction in English in Québec

Among those, 230,000 children are school-aged (5 to 17 years old)

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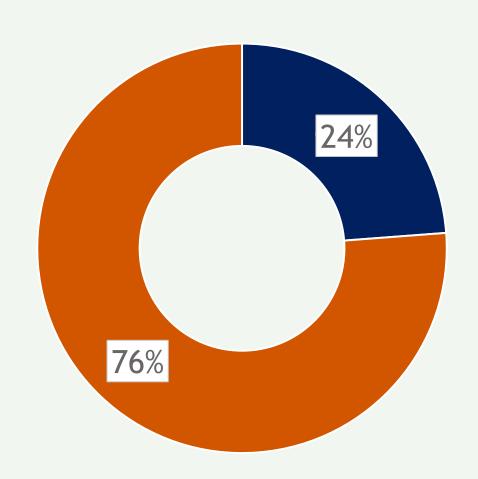


Urban centres with the highest proportion of children eligible for instruction in English in Québec



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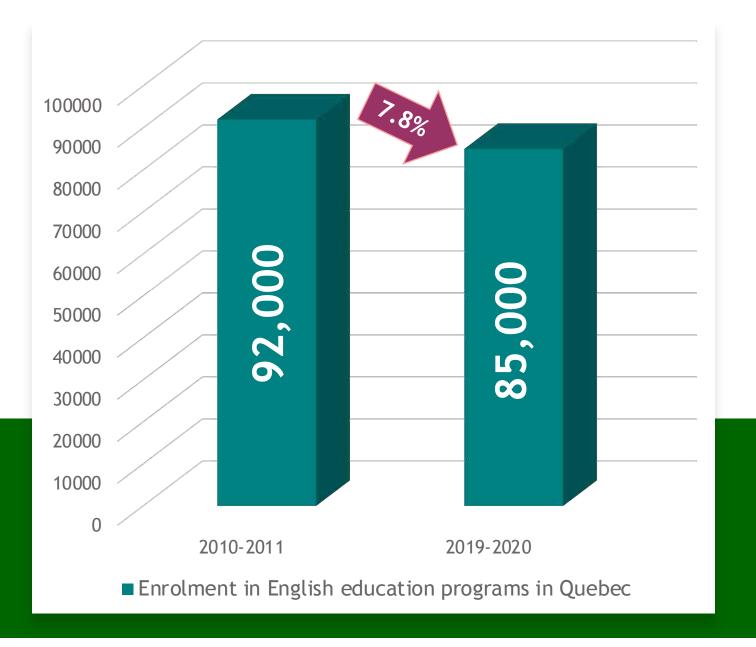
175,000
eligible schoolaged children in Quélébeattemeled ana Englisha sation le Eniglisha sation



- Eligible school-aged children (5 to 17) who never attended an English-language school
- Eligible school-aged children (5 to 17) who attended an English-language school

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Enrolment in English public education fell 7.8% in less than 10 years



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Why?

Statistics Canada's Survey on the Official Language Minority Population will evaluate the reasons for participation or non-participation in minority official language programs as well as parents' intentions for enrolling their children in the future.

Results are expected in 2024.

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Mark Power, Perri Ravon and Audrey Mayrand



Ottawa — Vancouver — Montréal